## STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS CORPORATIONS, SECURITIES & COMMERCIAL LICENSING BUREAU

In the matters of:	
PHILIP WRIGHT CRD# 2453688	Complaint No. 342742
and	
BROKERBANK SECURITIES, INC. CRD/IARD# 130116	Complaint No. 342743
Respondents.	/

### Issued and entered this <u>3rd</u> day of <u>February</u>, 2021

#### ADMINISTRATIVE CONSENT AGREEMENT AND ORDER

- A. Relevant information and statutory provisions, under the Michigan Uniform Securities Act (2002) ("Securities Act"), 2008 PA 551, MCL 451.2101 et seq.:
  - 1. On October 14, 2020, the State of Michigan, Department of Licensing and Regulatory Affairs, Corporations, Securities & Commercial Licensing Bureau ("Bureau)" and the then-Interim Director of the Bureau, who serves as Administrator of the Act (the "Administrator"), issued the following two orders ("Disciplinary Orders"):
    - a. A Notice of Intent to Revoke Securities Agent Registration to Philip
       Wright; and

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b. A Notice of Intent to Revoke Broker-Dealer Registration to

Brokerbank Securities, Inc.

2. Philip Wright ("Wright") is a resident of the state of Minnesota registered in

Michigan as an agent from in or around July 2014 to present through

Brokerbank Securities, Inc. ("BBSI"), a Michigan-registered broker-dealer of

which he is the majority shareholder, chief executive officer, and chief

compliance officer.

3. Following issuance of the Disciplinary Orders, the Bureau and Respondents

(collectively, "the Parties") engaged in settlement negotiations through this

Administrative Consent Agreement and Order ("Consent Order").

4. Respondents consulted with or had ample opportunity to consult with legal

counsel of his, her, or its choosing before executing this Consent Order.

#### B. STIPULATION

The Parties agree to resolve the Disciplinary Orders based on the following terms:

1. Respondents neither admit nor deny any wrongdoing in connection with this

matter and consent to entry of this Consent Order only for the purpose of

resolving the Disciplinary Orders in an expeditious fashion that avoids the

time and expense associated with an administrative hearing and any related

appeals.

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- 2. BBSI's registration as a broker-dealer under the Act and Wright's registration as an agent under the Act are revoked effective on the issued and entered date of this Consent Order.
- 3. Respondents must notify all Michigan customers of BBSI, Wright, and any other agents associated with BBSI of this Order through correspondence in the format attached as Attachment A. The notification must be sent via regular U.S. mail and email within five (5) business days of the issued and entered date of this Consent Order.
- 4. Respondents must provide documentary proof to the Bureau that the customer notification letters were timely mailed to the customers within fifteen (15) days of the issued and entered date of this Order. The proof must be mailed to the Bureau at the address identified in Paragraph B.5 or emailed to the Bureau at <a href="mailto:LARA-CSCL-Securities-Audit@michigan.gov">LARA-CSCL-Securities-Audit@michigan.gov</a> and must include copies of the sent correspondence and a signed written statement identifying:
  - a. Each customer to whom the letter was sent
  - b. The date that the correspondence was sent via mail and email.
- 5. Respondents must pay a civil fine in the amount of Two Thousand Five Hundred Dollars (\$2,500.00) within sixty (60) calendar days after the issued and entered date of this Consent Order. It must be paid by check or money order made payable to the "State of Michigan," contain identifying

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information (name and "Complaint Nos. 342742 & 342743"), and be mailed to:

Corporations, Securities & Commercial Licensing Bureau Securities & Audit Division – Final Order Monitoring P.O. Box 30018 Lansing, MI 48909

- 6. If any portion of the fine is overdue, the Administrator may refer it to the Michigan Department of Treasury for collection action against Respondents or take other available legal action to collect the fine. Respondents are responsible for all costs and expenses incurred in complying with the terms of this Consent Order and must do so within the timeframe specified. Failure to comply within the time limitations will constitute a violation of this Consent Order. The Administrator retains the right to pursue any action or proceeding permitted by law to enforce its provisions.
- 7. Respondents' Hearing Requests are revoked without further action by the Parties. Following the issuance and entry of this Consent Order, the Bureau will file Forms U6 with the Central Registration Depository reflecting the Parties' resolution of the Disciplinary Orders and update Respondents' registration statuses to "Revoked."
- 8. This matter is a public record required to be published and made available to the public, under section 11 of the Michigan Freedom of Information Act, MCL 15.241. The Bureau publishes copies of orders issued under the Act to

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- its website and includes a summary of order content in monthly disciplinary action reports separately published there.
- 9. The Administrator may use any of the facts set out in the Disciplinary Orders when considering future applications for registration by Respondents, and Respondents agree to waive any assertion or claim under MCL 451.2412(9) which would otherwise bar the Administrator from consideration of those facts in making her determination.
- 10. Respondents must comply with any reasonable investigative demands made by the Bureau in the future for purposes of ensuring compliance with this Consent Order or the Act, including, but not limited to, any action taken against Mr. John Denes or REO Capital, LLC.
- 11. Respondents waive any right to a hearing or appeal of this Consent Order and the Disciplinary Orders under the Act, the rules promulgated under the Act, the Administrative Procedures Act of 1969, 1969 PA 306, MCL 24.201 et seq., or other applicable law.
- 12. This Consent Order is fully effective and binding on its issued and entered date. The Administrator may accept or reject it. If the Administrator rejects it, the Bureau will submit the Hearing Request for adjudication through a formal administrative proceeding.
- 13. This Consent Order resolves only Respondents' activities, conduct, and Securities Act violations alleged in the Disciplinary Orders, but it does not

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address or resolve any other conduct or potential Securities Act violations engaged in by Respondents not expressly alleged in the Disciplinary Orders or occurring after the date this Consent Order is entered. Further, this Consent Order does not preclude any other individual or entity, including but not limited to other authorized state or federal agencies or officials, from initiating or pursuing civil or criminal action against Respondents, and does not preclude Bureau staff from referring this matter to any law enforcement agency. The Consent Order does not preclude the Bureau or its staff from fully cooperating with any state or federal agency or official that may investigate or pursue its own civil or criminal enforcement against Respondents.

- 14. This Consent Order may only be modified in writing signed by each Party and approved by the Administrator's subsequent Order.
- 15. The Parties agree that facsimile or electronically transmitted signatures may be submitted in connection with this Consent Order and are binding on that party to the same extent as an original signature.

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Through their signatures, Respondents confirm that they read, understand, and agree to the above terms.

Signed:	Philip Wright	Dated:	1-29-2021
Signed:	Brokerbank Securities, Inc.	Dated:	1-29-2021
	By: Philip Wright, its CCO & CEO		
Approv	ed by:		
Signed:		Dated:	
	Timothy L. Teague		
	Securities & Audit Division Director		
	Corporations, Securities & Commercial		
	Licensing Bureau		
Review	ed and Drafted by:		
Signed	Mark Laberte	-	2/1/2021
Signed:		Dated:	2/1/2021
	Mark Gabrielse (P75163)		
	Assistant Attorney General		
	Attorney for the Bureau		

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Throug	h their signatures, Respondents confirm th	at they read, understand, and
agree to	the above terms.	
Signed:	Philip Wright	Dated:
Signed:	Brokerbank Securities, Inc. By: Philip Wright, its CCO & CEO	Dated:
Approve	ed by:	
Signed:	Timothy L. Teague Timothy L. Teague Securities & Audit Division Director Corporations, Securities & Commercial Licensing Bureau	Dated: 2/2/2021
Reviewe	ed and Drafted by:	
	Mark Gabrielse (P75163) Assistant Attorney General Attorney for the Bureau	Dated:

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# C. ORDER

The Administrator NOW, THEREFORE, ORDERS:

THE TERMS AND CONDITIONS IN THE ABOVE FULLY EXECUTED CONSENT AGREEMENT ARE INCORPORATED IN THIS CONSENT ORDER.

By:

Anda

Linda Clegg

Administrator and Director

Corporations, Securities & Commercial Licensing Bureau

## STATE OF MICHIGAN DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS CORPORATIONS, SECURITIES & COMMERCIAL LICENSING BUREAU

In the matter of:	Agency No. 342743
PHILIP WRIGHT CRD# 2453688	
Respondent.	
This 14th day of Cotoberc	. 2020

#### NOTICE OF INTENT TO REVOKE AGENT REGISTRATION

#### I. RELEVANT FACTS AND APPLICABLE LAW.

Relevant information and statutory provisions, under the Michigan Uniform Securities Act (2002), 2008 PA 551, as amended, MCL 451.2101 et seq (the "Securities Act"):

#### Factual Background

- 1. Philip Wright (CRD#2453688, "Respondent") is the principal owner, chief executive officer, and chief compliance officer for Brokerbank Securities, Inc. (CRD#130116, "Brokerbank"), a Minnesota corporation which is registered as a broker-dealer under the Securities Act in Michigan. Respondent is the individual responsible for supervising Brokerbank's associated persons and is registered as an agent under the Securities Act in Michigan.
- 2. The Director ("Administrator") of the Corporations, Securities & Commercial Licensing Bureau ("the Bureau") within the Department of Licensing and Regulatory Affairs issued a Final Order against John F. Denes (CRD# 1831276, "Denes") in or around August of 2015 ("2015 Denes C&D") after a contested case hearing found that Denes violated MCL 451.2505 by submitting false statements to the Administrator. The false statements were made in connection with an investigation by Bureau staff into whether REO Capital, LLC, a California entity owned and operated by Denes from his home in Michigan, was violating the Securities Act.
- 3. On the same date and following the same 2015 contested case hearing, the Administrator issued a final order against REO Capital, LLC ("2015 REO Capital C&D") for acting as an unregistered broker-dealer in violation of MCL 451.2401.
- 4. In late 2015, Denes applied for registration as an agent of Brokerbank and in or around May 2016, the Administrator, after hearing, issued a final order ("2016 Denial Order") denying the registration as a result of prior conduct, including being subject the 2015

Denes C&D, and for engaging in dishonest or unethical business practices in the securities within the previous ten years. Brokerbank terminated Denes's association with the firm in or around October 2016.

- 5. On or around February 16, 2017, Brokerbank again submitted a Form U4 application for registration for Denes to associate him with the firm and to register Denes as an agent in the State of California (the filing did not attempt to register Denes in Michigan). Denes never became registered in California or in any other state, and on or around November 12, 2018, Brokerbank terminated Denes's association with the firm.
- 6. The Bureau became aware in or around June 2016 that Denes and REO Capital, LLC may have been engaging in activities prohibited by the 2015 Denes C&D, the 2015 REO Capital C&D, and the 2016 Denial Order. An investigation uncovered evidence that Denes and REO Capital, LLC had been hired to act as a "placement agent" for a securities issuer seeking to raise capital and that Denes and REO Capital, LLC performed those activities in and from Michigan.
- 7. The Administrator filed a civil complaint in Oakland County Circuit Court in or around May of 2017 which resulted in a December 2017 consent order (2017 Consent Injunction) enjoining Denes and REO Capital, LLC from engaging in activities in violation of the Securities Act including, but not limited to, acting as unregistered broker-dealers or agents in or from the State of Michigan.
- 8. Evidence obtained by the Bureau demonstrates that subsequent to the issuance of the 2017 Consent Injunction, and while under the supervision of Brokerbank and Respondent, Denes and REO Capital, LLC acted as an agent and a broker-dealer in Michigan without registration or exemptions from registration. Evidence shows that Denes and REO Capital, LLC conducted business from Michigan, including holding meetings with issuers seeking to engage their services in Michigan and working out of a home office in Michigan to solicit investors for those issuers. The Bureau asserts that this unregistered, non-exempt broker-dealer conduct by Denes and REO Capital, LLC violated the Securities Act, administrative orders, and the 2017 Consent Injunction.
- 9. Denes and REO Capital, LLC became subject to orders of the Administrator to cease and desist from violating the Securities Act beginning in 2015. Despite these multiple orders, they continued to engage in activities in violation of the Securities Act and administrative orders, resulting in the issuance of the injunction by the Oakland County Circuit Court in 2017. Denes and REO Capital, LLC, notwithstanding the law, administrative orders, and court orders spanning several years have continued violating

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<sup>&</sup>lt;sup>1</sup> Denes and REO Capital, LLC have repeatedly taken the position that they are acting as a placement agent and not as a broker-dealer subject to registration; however, this is a distinction without a difference. The United States Securities and Exchange Commission ("SEC") in in its "Guide to Broker-Dealer Registration" plainly states, "[P]lacement agents are not exempt from broker-dealer registration." *See:* <a href="https://www.sec.gov/reportspubs/investor-publications/divisionsmarketregbdguidehtm.html">https://www.sec.gov/reportspubs/investor-publications/divisionsmarketregbdguidehtm.html</a> (internal quotation marks omitted).

- the Securities Act, and for much of that time, were employed by or associated with Brokerbank and subject to supervision by Brokerbank and Respondent.
- 10. In or around April of 2020, the Bureau received information indicating that Brokerbank and Respondent may have failed to supervise Denes and REO Capital, LLC after the 2017 Injunction was issued by the Oakland County Circuit Court.
- 11. Respondent and Brokerbank were required by Financial Industry Regulatory Authority ("FINRA") rules, the Securities Act, and the rules and orders under the Securities Act to supervise Denes and his Other Business Activity ("OBA") REO Capital, LLC. Respondent and Brokerbank failed to do so. These failures to supervise Denes and REO Capital, LLC facilitated repeated violations of the 2015 cease and desist orders, the 2016 Denial Order, 2017 Injunction, the Securities Act, and the rules and orders under the Securities Act.
- 12. In or around December 2016, Respondent and Brokerbank were warned in writing by the Bureau that they may have failed to supervise Denes and his OBA, REO Capital, LLC, and that the Brokerbank as a registered broker-dealer in Michigan was obligated to ensure that it adequately supervise its associated persons. Respondent is charged with ensuring Brokerbank complies with its relevant regulatory requirements.
- 13. Respondent and Brokerbank frequently communicated with Denes and were that Denes and REO Capital, LLC continued to engage in broker-dealer and agent conduct in the State of Michigan notwithstanding the 2015 Denes C&D, the 2015 REO Capital C&D, the 2016 Denial Order, and the 2017 Injunction.
- 14. Respondent and Brokerbank arranged payments to Denes for broker-dealer activities through an affiliate of Brokerbank and to an account owned by Denes or Denes' spouse in spite of the fact that Denes and REO Capital, LLC were not registered to conduct such business in Michigan.
- 15. Respondent and Brokerbank represented that they monitored email accounts for Denes and REO Capital, LLC when no such supervision over the REO Capital, LLC email account occurred and neither Respondent nor Brokerbank had access to those emails because they were not monitored, maintained, or archived as required by relevant recordkeeping rules.
- 16. Respondent's and Brokerbank's failures to monitor emails for Denes and REO Capital, LLC despite the a prior warning from the Bureau, knowledge of the outside email account, and their affirmative actions to pay Denes and REO Capital, LLC for unregistered broker-dealer and agent activities in violation of multiple administrative orders and a circuit court injunction constituted a failure to supervise Denes and his OBA, REO Capital, LLC under the Securities Act in Michigan.

#### **Relevant Statutory Provisions**

17. Section 412(2) of the Securities Act, MCL 451.2412(2), states:

If the administrator finds that the order is in the public interest and subsection (4) authorizes the action, an order under this act may revoke, suspend, condition, or limit the registration of a registrant and if the registrant is a broker-dealer or investment adviser, of a partner, officer, or director, or a person having a similar status or performing similar functions, or a person directly or indirectly in control of the broker-dealer or investment adviser...

18. Section 412(3) of the Securities Act, MCL 451.2412(3), states:

If the administrator finds that the order is in the public interest and subsection (4)(a) to (f), (i) to (j), or (l) to (n) authorizes the action, an order under this act may censure, impose a bar, or impose a civil fine in an amount not to exceed a maximum of \$10,000.00 for a single violation or \$500,000.00 for more than 1 violation on a registrant...

- 19. Section 412(4) of the Securities Act, MCL 451.2412(4) states in relevant part:
  - (4) A person may be disciplined under subsections (1) to (3) if any of the following apply to the person:

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- (i) The person has failed to reasonably supervise an agent, investment adviser representative, or other individual, if the agent, investment adviser representative, or other individual was subject to the person's supervision and committed a violation of this act or the predecessor act or a rule adopted or order issued under this act or the predecessor act within the previous 10 years....
- 20. Section 412(7) of the Securities Act, MCL 451.2412(7), states:
  - (7) Except under subsection (6), an order shall not be issued under this section unless all of the following have occurred:
    - (a) Appropriate notice has been given to the applicant or registrant.
    - (b) Opportunity for hearing has been given to the applicant or registrant.
    - (c) Findings of fact and conclusions of law have been made on the record pursuant to the administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.

- 21. Section 412(8) of the Securities Act, MCL 451.2412(8), states:
  - (8) A person who controls, directly or indirectly, a person not in compliance with this section may be disciplined by order of the administrator under subsections (1) to (3) to the same extent as the noncomplying person, unless the controlling person did not know, and in the exercise of reasonable care could not have known, of the existence of conduct that is a basis for discipline under this section.

#### **Application of Factual Background to Statutory Provisions**

- 22. The Administrator may revoke, suspend, condition or limit Respondent's agent registration pursuant to sections 412(2), 412(4)(i), and 412(8) of the Securities Act, MCL 451.2412(2), MCL 451.2412(4)(i), and MCL 451.2412(8), and may fine Respondent under section 412(3), MCL 451.2412(3), because it is in the public interest, and because Respondent, as the control person of Brokerbank Securities, Inc., failed to reasonably supervise John Denes, a securities agent subject to his supervision who committed violations of the Securities Act, rules, and orders thereunder, within the previous 10 years including but not limited to the following:
  - A. Respondent Philip Wright, as the control person of Brokerbank Securities, Inc., undertook to review email accounts for John Denes and his OBA REO Capital, LLC which he knew were housed off of Brokerbank's own email server; however, Respondent failed to ensure that he had access to those emails. Respondent and Brokerbank knew that John Denes was conducting unregistered broker-dealer business on behalf of Brokerbank using the off-server email in violation of the Securities Act, and nonetheless failed to ensure he had access to the account to review, store, or archive the emails.
  - B. Respondent Philip Wright, as the control person of Brokerbank Securities, Inc., knew that Denes and REO Capital, LLC were not registered to conduct agent and broker-dealer business under the Securities Act in Michigan. Respondent and Brokerbank encouraged Denes to seek out agent and broker-dealer business and paid Denes for obtaining such business and conducting it through REO Capital, LLC in Michigan notwithstanding their lack of registrations as broker-dealers or agents under the Securities Act in Michigan, and the multiple administrative and circuit court orders prohibiting the conduct.
  - C. Respondent Philip Wright, as the control person of Brokerbank Securities, Inc., may be disciplined to the same extent as Brokerbank Securities, Inc. under MCL 451.2412(8), and Brokerbank Securities, Inc. is subject to a Notice of Intent to Revoke Broker-Dealer Registration concurrent with the issuance of this administrative action. Wright's agent registration may also be revoked under MCL 451.2412.

#### II. ORDER.

The Administrator finds that this ORDER is authorized, appropriate, and in the public interest based on the above-cited facts and law.

#### IT IS ORDERED as follows:

- 1. The Administrator intends TO REVOKE THE AGENT REGISTRATION OF PHILIP WRIGHT under sections 412(2) and 412(4)(i) of the Securities Act, MCL 451.2412(2) and MCL 451.2412(4)(i), because he failed to reasonably supervise John F. Denes, a securities agent subject to his supervision who committed violations of the Securities Act, rules under the Securities Act, orders under the Securities Act, and an injunction issued by the Oakland County Circuit Court within the previous 10 years, supporting the revocation of Respondent's agent registration under the above-cited provisions of the Michigan Uniform Securities Act (2002), 2008 PA 551, MCL 451.2101 et seq.
- 2. In any final order, the Administrator intends to impose a civil fine of \$10,000.00 against Respondent under section 412(3) of the Securities Act, MCL 451.2412(3).
- 3. In accordance with sections 412(2) and 412(7) of the Securities Act, MCL 451.2412(2) and MCL 451.2412(7): This is NOTICE that the Administrator intends to commence administrative proceedings to revoke Respondent's agent registration, and that Respondent has thirty (30) days after the date that this Order is served on Respondent to respond in writing to the enclosed Notice of Opportunity to Show Compliance. If the Administrator timely receives a written request, depending upon the election, the Administrator shall either promptly schedule a compliance conference, or schedule a hearing within fifteen (15) days after receipt of the written request. If you fail to respond to this Notice and Order within the time frame specified, the Administrator shall schedule a hearing. If a hearing is requested or ordered, the Administrator, after notice of and an opportunity for hearing to Respondent, may modify or vacate this Order or extend the Order until final determination.

If Respondent requests a hearing, the request must be in writing and filed with the Department of Licensing and Regulatory Affairs, Corporations, Securities & Commercial Licensing Bureau, Regulatory Compliance Division, P.O. Box 30018, Lansing, MI 48909.

70/24/2020

Electronic hearing requests may be submitted at CSCL-FOIA@michigan.gov.

DEPARTMENT OF LICENSING AND REGULATORY AFFAIRS CORPORATIONS, SECURITIES, AND COMMERCIAL LICENSING BUREAU

Linda Clegg, Administrator and Interim Director

Corporations, Securities & Commercial Licensing Bureau

Philip Wright (CRD# 2453688) NOI to Revoke Agent Registration File No. 342743 Page 6 of 6

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